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**1962/10/30**

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THE JOINT STAFF

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WASHINGTON 25, D.C.  
J-5 (PLANS AND POLICY) DIRECTORATE

J-5 M 805-62  
OCT 30 1962

MEMORANDUM FOR THE ASSISTANT SECRETARY OF DEFENSE (ISA)  
ATTENTION: Mr. Henry Rowen

Subject: Rules of Engagement for Protracted War  
at Sea (C)

References: a. S/P Memo by Mr. W. W. Rostow, undtd,  
subj: Report #1 of Planning Committee  
b. JCS Message 6848  
c. JCS Message 6896  
d. Asst Secretary Defense Ltr I-8063/61 of  
6 Sep 61, addressed to Hon U. Alexis  
Johnson, Dep Undersecretary Defense for  
Political Affairs

1. In reference a., a subject for planning entitled:  
"Rules of Engagement for Protracted War at Sea" was assigned  
to the DOD and JCS. Subsequently, in a meeting of representa-  
tives from DOD with Mr. Rostow and his staff on 27 October,  
it was determined that rules of engagement were desired for  
a protracted extension of the present "quarantine", possibly  
extended in scope and area.

2. References b. and c. contain instructions by the JCS  
to CINCLANT for conduct of the present naval "quarantine" of  
Cuba. These instructions contain specific rules of engage-  
ment applicable to this operation. These rules have been  
reviewed in the light of the discussion referred to above and  
are considered adequate for the current situation and for an  
intensification of similar naval action extending into the  
future. A separate plan for an air "quarantine" of Cuba is  
being prepared. It will contain specific rules of engagement.

3. Basic rules of engagement governing the actions of naval  
forces in peacetime, not involved in specific operations  
covered by special instructions, are promulgated by a Chief  
of Naval Operations Instruction (OPNAV Instruction 03300.8  
of 21 Feb 1958). A revision of those rules and policies has  
been proposed by the JCS and submitted through OSD to the  
Department of State by reference d. The JCS have not received  
a response on this matter.

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4. The revised rules, plus those contained in references b. and c., would be entirely adequate for a protracted engagement at sea as envisioned. The rules of engagement for the "quarantine" of Cuba operations are under continuous review and will be modified by the JCS when required by the changing character of the engagement.

5. It is understood that the meeting of 27 October, referred to above, fulfilled immediate requirements on this subject. This memorandum is forwarded for record purposes and such other use as may be appropriate should there be a change in the current situation.



PAUL S. EMRICK  
Major General, USAF  
Director for Plans and Policy